



Annual Financial Report

Year Ended September 30, 2021

ANNUAL FINANCIAL REPORT
OF
CLEARWATER DOWNTOWN DEVELOPMENT BOARD
YEAR ENDED SEPTEMBER 30, 2021

PREPARED BY:

**AMANDA THOMPSON
CLEARWATER DOWNTOWN DEVELOPMENT BOARD**

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CITY OF CLEARWATER, FLORIDA**

CLEARWATER DOWNTOWN DEVELOPMENT BOARD

ANNUAL FINANCIAL REPORT

YEAR ENDED SEPTEMBER 30, 2021

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INTRODUCTORY SECTION

CLEARWATER DOWNTOWN DEVELOPMENT BOARD

BOARD MEMBERS

Chairman	Paris Morfopoulos
Vice Chairman	Keanan Kintzel
Secretary	Caitlein Jammo
Treasurer	Festus Porbeni
Board Member	Ray Cassano
Board Member	Shahab Emrani
Board Member	Terry Novitsky

EX-OFFICIO MEMBERS

City of Clearwater Mayor	Frank Hibbard
City of Clearwater Councilmember	Mark Bunker

FINANCIAL SECTION

This section contains the following subsections:

Independent Auditors' Report

Management's Discussion and Analysis

Basic Financial Statements

INDEPENDENT AUDITORS' REPORT

INDEPENDENT AUDITORS' REPORT

Board Members
Clearwater Downtown Development Board
Clearwater, Florida

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and general fund of the Clearwater Downtown Development Board, as of and for the year September 30, 2021, and the related notes to the financial statements, which collectively comprise the Clearwater Downtown Development Board's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in the *Government Auditing Standards*, issued by the Comptroller of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the general fund of the Clearwater Downtown Development Board, as of September 30, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 14, 2022, on our consideration of the Clearwater Downtown Development Board's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Clearwater Downtown Development Board's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Clearwater Downtown Development Board's internal control over financial reporting and compliance.

Carr, Riggs & Ingram, L.L.C.

CARR, RIGGS & INGRAM, LLC
Clearwater, Florida
February 14, 2022

MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's Discussion and Analysis

As management of the Clearwater Downtown Development Board, we offer readers of the Clearwater Downtown Development Board's financial statements this narrative overview and analysis of the financial activities of the Clearwater Downtown Development Board for the fiscal year ended September 30, 2021, with comparisons to prior year performance. We encourage readers to consider the information presented here in conjunction with the statements and related notes contained in the Financial Section.

Financial Highlights

The assets of the Clearwater Downtown Development Board exceeded its liabilities as of September 30, 2021 by \$581,846 (*net position*). All of this amount is unrestricted and may be used to meet the government's ongoing obligations to citizens and creditors.

The Clearwater Downtown Development Board's total net position increased by \$103,543 during the fiscal year ended September 30, 2021. Expenditures increased \$92,866 due to an increase of \$37,378 in the Fixed Payments category due to an increase in the tax increment payment to the Community Redevelopment Agency resulting from increased property values, and an increase in the Marketing category of \$79,716 due to an increase in special event grants to fund downtown events following the cancellation of several events in fiscal 2020 due to the COVID-19 pandemic; offset by a decrease of \$23,014 in the Business Assistance category due to a decrease in the level of funding from the Back to Business Grants awarded to downtown businesses in fiscal 2020 amid the COVID-19 pandemic. Program revenues increased \$37,295 primarily due to increased intergovernmental revenues from the Community Redevelopment Agency resulting from increased property tax values within the DDB district. General revenues increased \$32,670 due to increased property tax revenues of \$40,588 resulting from increased property tax values, offset by a decrease of \$7,918 in investment income due to decreased market valuation of investments.

Overview of Financial Statements

This discussion and analysis are intended to serve as an introduction to the Clearwater Downtown Development Board's basic financial statements. The Clearwater Downtown Development Board's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

Government-Wide Financial Statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the Clearwater Downtown Development Board's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the Clearwater Downtown Development Board's assets and liabilities, with the differences between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Clearwater Downtown Development Board is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenditures

are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes).

Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Clearwater Downtown Development Board, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The Clearwater Downtown Development Board activity is accounted for in a single fund, the General Fund.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Clearwater Downtown Development Board adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this requirement.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Government-Wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Clearwater Downtown Development Board, assets exceeded liabilities by \$581,846 at the close of the most recent fiscal year. The following table provides a summary of the Clearwater Downtown Development Board's net position:

Clearwater Downtown Development Board Summary of Net Position

September 30, 2021 and 2020

	<u>2021</u>	<u>2020</u>
Assets:		
Current and other assets	\$ 554,219	433,726
Due from other governments	2,484	2,430
Loan receivable from Community Redevelopment Agency	<u>48,000</u>	<u>48,000</u>
Total assets	<u>604,703</u>	<u>484,156</u>
Liabilities:		
Current and other liabilities	<u>22,857</u>	<u>5,853</u>
Total liabilities	<u>22,857</u>	<u>5,853</u>
Net position:		
Unrestricted	<u>581,846</u>	<u>478,303</u>
Total net position	<u>\$ 581,846</u>	<u>478,303</u>

The following table provides a summary of the Clearwater Downtown Development Board's changes in net position for the years ended September 30, 2021 and 2020:

**Clearwater Downtown Development Board
Summary of Changes in Net Position**

Years Ended September 30, 2021 and 2020

	<u>2021</u>	<u>2020</u>
Revenues:		
Program revenues:		
Charges for services	\$ 2,476	2,430
Intergovernmental	340,002	302,753
General revenues:		
Property taxes	411,084	370,496
Investment earnings (loss)	<u>(1,623)</u>	<u>6,295</u>
	<u>751,939</u>	<u>681,974</u>
Expenses:		
Staff and office administration	100,275	101,489
Fixed payments	361,879	324,501
Marketing	129,363	49,647
Business assistance	<u>56,879</u>	<u>79,893</u>
Total expenses	<u>648,396</u>	<u>555,530</u>
Change in net position	103,543	126,444
Beginning net position	<u>478,303</u>	<u>351,859</u>
Ending net position	<u>\$ 581,846</u>	<u>478,303</u>

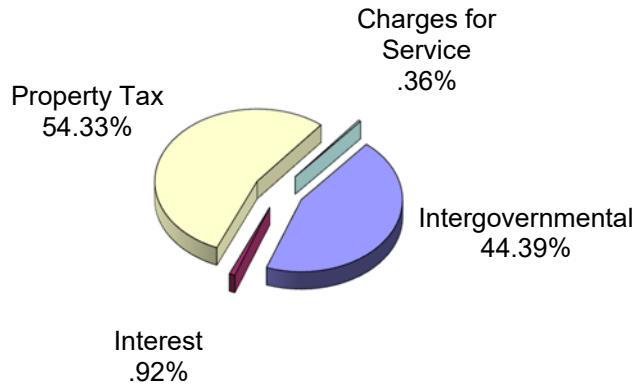
Governmental Activities

The increase in governmental activities *net position* in fiscal 2021 totaled \$103,543 as compared to an increase in net position of \$126,444 in fiscal 2020. Key elements of this change are as follows:

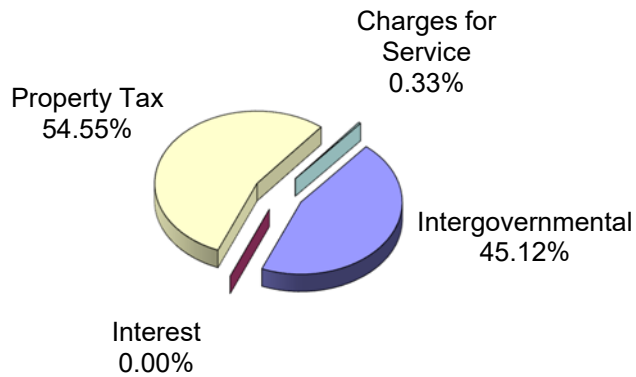
- Total expenses increased \$92,866 (16.7%). Expenses in the Staff and Office Administration category decreased \$1,214 (1.2%) primarily due to decreases in legal fees and operating expenditures offset by an increase in payments to the Community Redevelopment Agency for administrative support. Expenses in the Fixed Payments category increased \$37,378 (11.5%) due to an increase in the tax increment payment to the Community Redevelopment Agency resulting from increased property values. Expenses in the Marketing category increased \$79,716 (160.6%) due to an increase in special event grants to fund downtown events following the cancellation of several events in fiscal 2020 due to the COVID-19 pandemic. Expenses in the Business Assistance category decreased \$23,014 (28.8%) due to a decrease in the level of funding from the Back to Business Grants awarded to downtown businesses in fiscal 2020 amid the COVID-19 pandemic.
- Total program revenues increased \$37,295 (12.4%), primarily as a result of an increase in revenues from the Community Redevelopment Agency due to increasing property tax values within the DDB district.
- Total general revenues increased \$32,670 (8.7%). Property tax revenues were \$40,588 (10.9%) higher than the previous year due to increasing property values, while interest income decreased \$7,918 (125.8%) due to decreased market values of investments.

**Governmental Revenues by Sources
Fiscal 2021 in Comparison to Fiscal 2020**

**Revenues by Sources for the Year Ended
September 30, 2020**

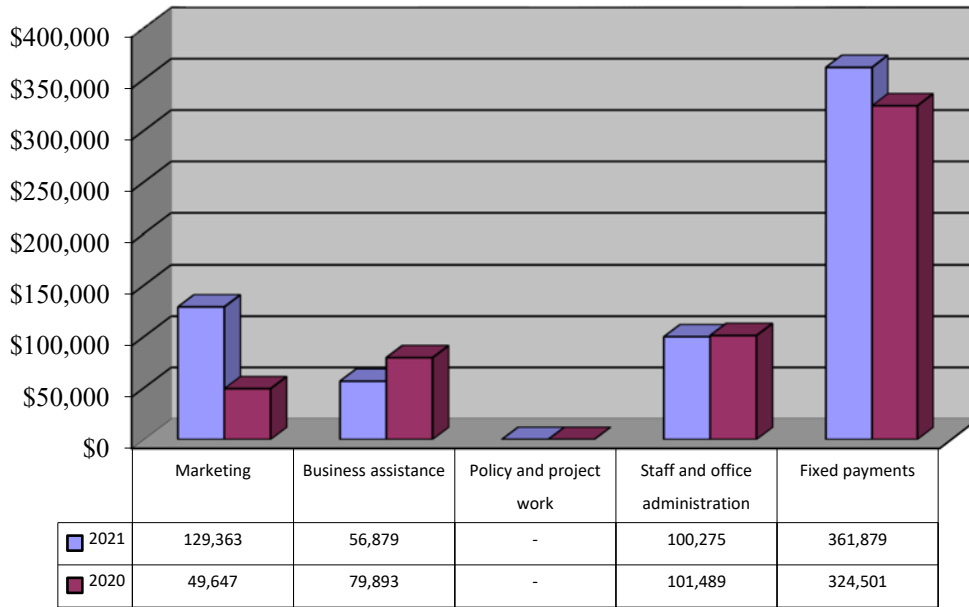


**Revenues by Sources for the Year Ended
September 30, 2021**



**Governmental Functional Expenses
Fiscal 2021 in Comparison to Fiscal 2020**

Expenses for FY 2021 in comparison to FY 2020



Financial Analysis of the Clearwater Downtown Development Board’s General Fund

As noted earlier, the Clearwater Downtown Development Board uses *fund accounting* to ensure and demonstrate compliance with finance related requirements.

Governmental Fund

The focus of the Clearwater Downtown Development Board’s general fund is to provide information on near term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the Clearwater Downtown Development Board’s financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government’s net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Clearwater Downtown Development Board’s general fund reported an ending fund balance of \$581,846, an increase of \$103,543 for fiscal 2021 in comparison with an increase of \$126,444 for the prior year. The balances reported in the general fund are identical to those reported in the government-wide financial statements because there are no differences between the accrual basis of accounting and the modified accrual basis of accounting reported in these financial statements.

Other than the *nonspendable* portion, the fund balance is *unassigned*, and available for spending at the government’s discretion.

General Fund Budgetary Highlights

Final budgeted General Fund revenues are the same as *original budgeted* revenues.

Final budgeted General Fund expenditures are \$280,000 greater than *original budgeted* expenditures in total, due to the appropriation of a portion of the prior year's unassigned fund balance per Resolution 21-01 adopted on January 13, 2021. Significant items were as follows:

- The budget for the Marketing category was increased \$75,000 to fund special event grants. The budget for the Business Assistance category was increased \$125,000 to fund business assistance grants. The budget for the Project and Policy Work category was increased \$75,000 to fund project and policy work grants. The budget for the Staff and Office Administration category was increased \$5,000 to fund operating expenditures.

Total *actual* expenditures were less than *final budgeted expenditures* in the amount of \$374,701, due to expenditures being less than anticipated in all categories.

Long-Term Debt

The Clearwater Downtown Development Board has no long-term debt as of September 30, 2021.

Economic Factors and Next Year's Budgets and Rates

Factors considered in preparing the Clearwater Downtown Development Board's budget for fiscal year 2022 included:

- Property values, including real property and tangible personal property, increased 2.17% for fiscal year 2022, from \$438 million to \$448 million. This is the ninth consecutive increase that the Clearwater Downtown Development Board has recognized. Taxable values for fiscal year 2022 exceed the taxable values of the previous peak year of fiscal 2010 by 33.59 percent.
- The approved millage rate of .9700 mills for fiscal year 2022 is the same as the millage rate for fiscal years 2018, 2019, 2020 and 2021, which was increased .0049 mills from the fiscal year 2017 millage of .9651 mills.
- The Community Redevelopment Agency of the City of Clearwater entered into an interlocal agreement with the Clearwater Downtown Development Board to provide personnel, administrative and management services for fiscal year 2022. This agreement has been in place since fiscal year 2000. It provides for the Clearwater Downtown Development Board to pay \$78,748 for these services in fiscal year 2022, an increase of 3.5% over the previous year. It also provides for the Community Redevelopment Agency to return the tax increment payment made pursuant to Florida Statute 163.387 to the Clearwater Downtown Development Board in exchange for the performance of certain responsibilities and functions consistent with and in furtherance of the Downtown Redevelopment Plan.

Request for Information

This financial report is designed to provide a general overview of the Clearwater Downtown Development Board's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City of Clearwater, Finance Department, 100 S. Myrtle Avenue, Clearwater, Florida 33756-5520.

BASIC FINANCIAL STATEMENTS

CLEARWATER DOWNTOWN DEVELOPMENT BOARD

Statement of Net Position – Governmental Activities

September 30, 2021

Assets	
Cash and cash equivalents	\$ 553,721
Interest receivable	498
Due from other governments	2,484
Loan receivable from Community Redevelopment Agency	<u>48,000</u>
Total assets	<u>604,703</u>
Liabilities	
Accounts payable	<u>22,857</u>
Total liabilities	<u>22,857</u>
Net Position	
Unrestricted	<u>581,846</u>
Total net position	<u>\$ 581,846</u>

See accompanying Notes to Financial Statements.

CLEARWATER DOWNTOWN DEVELOPMENT BOARD

Statement of Activities – Governmental Activities

Year Ended September 30, 2021

<u>Function/Program activities</u>	<u>Expenses</u>	<u>Program Revenues</u>		<u>Net (Expense) Revenue</u>
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	
Government activities:				
Marketing	\$ 129,363	-	-	(129,363)
Business assistance	56,879	-	-	(56,879)
Staff and office administration	100,275	2,476	-	(97,799)
Fixed payments	<u>361,879</u>	<u>-</u>	<u>340,002</u>	<u>(21,877)</u>
Total governmental activities	\$ <u>648,396</u>	<u>2,476</u>	<u>340,002</u>	<u>(305,918)</u>
General Revenues:				
Property taxes				411,084
Investment income (loss)				<u>(1,623)</u>
				409,461
		Total general revenues		<u>409,461</u>
Change in net position				103,543
Net position, beginning of year				<u>478,303</u>
Net position, end of year				\$ <u>581,846</u>

See accompanying Notes to Financial Statements.

CLEARWATER DOWNTOWN DEVELOPMENT BOARD

**Balance Sheet
General Fund**

September 30, 2021

Assets

Cash and cash equivalents	\$	553,721
Interest receivable		498
Due from other governments		2,484
Loan receivable from Community Redevelopment Agency		<u>48,000</u>

Total assets \$ 604,703

Liabilities and Fund Balance

Liabilities:

Accounts payable	\$	<u>22,857</u>
Total liabilities		<u>22,857</u>

Fund balance:

Nonspendable:

Loan to Community Redevelopment Agency		48,000
Unassigned		<u>533,846</u>

Total fund balance 581,846

Total liabilities and fund balance \$ 604,703

See accompanying Notes to Financial Statements.

CLEARWATER DOWNTOWN DEVELOPMENT BOARD

**Reconciliation of the General Fund Balance Sheet
to the Statement of Net Position**

September 30, 2021

Total fund balance - general fund	\$ <u>581,846</u>
Net position of governmental activities	\$ <u><u>581,846</u></u>

See accompanying Notes to Financial Statements.

CLEARWATER DOWNTOWN DEVELOPMENT BOARD

**Statement of Revenues, Expenditures, and Changes in Fund Balance –
General Fund**

Year Ended September 30, 2021

Revenues:

Property taxes	\$	411,084
Intergovernmental - Community Redevelopment Agency		340,002
Charges for services		2,476
Investment income (loss)		<u>(1,623)</u>
Total revenues		<u>751,939</u>

Expenditures:

Current:

Marketing		129,363
Business assistance		56,879
Staff and office administration		100,275
Fixed payments		<u>361,879</u>

Total expenditures 648,396

Excess of revenues over expenditures 103,543

Fund balance, beginning of the year 478,303

Fund balance, end of the year \$ 581,846

See accompanying Notes to Financial Statements.

CLEARWATER DOWNTOWN DEVELOPMENT BOARD

**Reconciliation of the Change in Fund Balance
of the General Fund to the
Statement of Activities**

Year Ended September 30, 2021

Net change in fund balance - total general fund \$ 103,543

Change in net position of governmental activities \$ 103,543

See accompanying Notes to Financial Statements.

CLEARWATER DOWNTOWN DEVELOPMENT BOARD

**Statement of Revenues, Expenditures and Changes in Fund Balance –
Budget and Actual – General Fund**

Year Ended September 30, 2021

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	Variance With Final Budget - Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Revenues:				
Property taxes	\$ 402,009	402,009	411,084	9,075
Intergovernmental - Community Redevelopment Agency	340,088	340,088	340,002	(86)
Charges for service	500	500	2,476	1,976
Investment income (loss)	500	500	(1,623)	(2,123)
Total revenues	<u>743,097</u>	<u>743,097</u>	<u>751,939</u>	<u>8,842</u>
Expenditures:				
Current:				
Marketing	114,901	189,901	129,363	60,538
Business assistance	117,586	242,586	56,879	185,707
Policy and project work	50,000	125,000	-	125,000
Staff and office administration	98,085	103,085	100,275	2,810
Fixed payments	362,525	362,525	361,879	646
Total expenditures	<u>743,097</u>	<u>1,023,097</u>	<u>648,396</u>	<u>374,701</u>
Net change in fund balance	-	(280,000)	103,543	383,543
Fund balance, beginning of year	<u>478,303</u>	<u>758,303</u>	<u>478,303</u>	<u>(280,000)</u>
Fund balance, end of year	\$ <u><u>478,303</u></u>	<u><u>478,303</u></u>	<u><u>581,846</u></u>	<u><u>103,543</u></u>

See accompanying Notes to Financial Statements.

CLEARWATER DOWNTOWN DEVELOPMENT BOARD

Notes to Financial Statements

September 30, 2021

(1) Summary of Significant Accounting Policies

The Clearwater Downtown Development Board (DDB) maintains its accounting records in accordance with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the DDB's accounting policies are described below.

The DDB is a political subdivision of the State of Florida, located in Pinellas County in the west central portion of the State. The DDB was incorporated in 1970 under the provisions of the Laws of Florida, Chapter 70-635 under a Board of Trustees (Board) Structure.

The City of Clearwater, Florida created the Clearwater Downtown Development Board Special Taxing District through a special referendum election held on February 9, 1971. The purpose of the referendum was to ratify the adoption of Chapter 70-635, Special Acts of Florida of 1970. The provisions of the Act permit the downtown real property owners of the City to tax themselves by voting to establish a Special Downtown Tax District. The DDB's Board is elected by the residents and freeholders of the tax district.

On December 16, 1993 the City Commission of the City of Clearwater adopted Ordinance No. 5510-93. With this ordinance the City Commission established that the Clearwater Community Redevelopment Agency (CRA) shall have the primary responsibility for planning and implementing downtown redevelopment. The City Commission further declared that the powers of the DDB are to function as an aid to the CRA.

(a) Reporting Entity

The Governmental Accounting Standards Board requires that these financial statements disclose any component units of the Clearwater Downtown Development Board. Component units generally are legally separate entities for which a primary government is financially accountable. In addition, the primary government is able to impose its will upon the component unit, or there is a possibility that the component unit may provide specific financial benefits or impose specific financial burdens on the primary government. The Board has determined that the DDB does not have any component units.

(b) Government-Wide and Fund Financial Statements

The government-wide financial statements (the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government. Governmental activities normally are supported by taxes and intergovernmental revenues.

CLEARWATER DOWNTOWN DEVELOPMENT BOARD

Notes to Financial Statements - Continued

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for the governmental fund. Since the governmental fund financial statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental activities column, a reconciliation is presented on the page following each statement, which briefly explains the adjustments necessary to reconcile the fund based financial statements to the governmental activities column of the government-wide presentation.

(c) **Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within sixty days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Interest income associated with the current fiscal period is considered to be susceptible to accrual and so has been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the DDB.

The DDB reports the following major governmental fund:

The general fund is the government's primary operating fund. It accounts for all financial resources of the general government.

CLEARWATER DOWNTOWN DEVELOPMENT BOARD

Notes to Financial Statements - Continued

(d) **Budgets**

Annual appropriated budgets are legally adopted by the Board on a basis consistent with generally accepted accounting principles for the General Fund. The budget is controlled at the individual line item level. The Board is authorized to transfer budget amounts within the General Fund. In instances where budget appropriations and estimated revenues have been revised during the year, budget data presented in the financial statements represent final authorized amounts. Encumbrances outstanding at year-end are reappropriated as part of the subsequent year's budget.

(e) **Encumbrances**

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the General Fund. There are no encumbrances as of September 30, 2021.

(f) **Cash and Investments**

The DDB does not currently maintain accounts with either financial institutions or brokerages titled under its name. Cash and cash equivalents as presented in these financial statements reflects the DDB's equity in the City of Clearwater's (City's) pooled cash and investments and for purposes of these financial statements are considered demand deposits. All investments are governed by the City's Investment Policy, which is adopted by the Clearwater Downtown Development Board by resolution.

Investments with original maturities of three months or less are considered to meet the definition of cash equivalents. The majority of the investments in which the City's funds have equity are held by the City's consolidated pool of cash and investments.

The City utilizes a consolidated cash pool to account for cash and investments of all City funds other than those which are required by ordinance to be physically segregated. The DDB is a participant in the City's pooled cash and investments program. The consolidated cash pool concept allows each participating fund to benefit from the economies of scale and improved yield which are inherent to a larger investment pool. Formal accounting records detail the individual equities of the participating funds. The cash pool utilizes a single checking account for all receipts and disbursements.

Since fund equities in this cash management pool have the general characteristics of demand deposits in that additional funds may be deposited at any time and also funds may be withdrawn at any time without prior notice or penalty, each fund's equity account is considered a cash equivalent regardless of the maturities of investments held by the pool.

(g) **Fund Balance**

The Downtown Development Board classifies the elements of fund balance in accordance with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definition*.

CLEARWATER DOWNTOWN DEVELOPMENT BOARD

Notes to Financial Statements - Continued

The objective of this statement is to enhance the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied. This statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which the Board is bound to observe constraints imposed upon the use of the resources reported in the general fund. Each classification of fund balance is based on the relative strength of the constraints that control how specific amounts can be spent. The order of spending would follow the same hierarchy; that is, if an amount for a specific purpose is categorized as restricted or committed, then spending for such purpose would come from that classification before any lower classification.

Nonspendable fund balance represents amounts that cannot be spent, such as inventories, prepaid amounts, property held for resale, long-term notes receivable and amounts legally or contractually required to remain intact. The \$48,000 nonspendable fund balance relates to a loan receivable from the Community Redevelopment Agency as described in Note 9.

Restricted fund balance includes amounts that can be spent only for the specific purposes stipulated by constitution, external resource providers, or through enabling legislation.

Committed fund balance includes amounts that can be used only for the specific purposes determined by the highest level of legal authority of the Board, a resolution, and can only be changed by the same action.

Assigned fund balance includes amounts that are intended to be used by the Board for specific purposes but do not meet the criteria to be classified as restricted or committed because they are supported by management’s intent rather than a formal action of the Board Members.

Unassigned fund balance represents the residual amount of fund balance not contained in the other classifications.

On July 14, 2021, the DDB adopted a minimum fund balance policy to set the minimum total unassigned fund balance threshold at \$50,000.

(2) Deposits and Investments

Cash and cash equivalents as of September 30, 2021 are as follows:

Demand deposits (pooled cash and investments)	<u>\$553,721</u>
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Interest Rate Risk

As a means of limiting exposure to fair value losses arising from rising interest rates, the City’s pooled cash investment policy prohibits investments in securities maturing more than fifteen years from the date of purchase, unless matched to a specific cash flow requirement. Additionally, the policy allows no more than 10% of the portfolio to have maturities in excess of ten years unless specifically matched against a debt or obligation, and the policy requires that the weighted average maturity be three years or less, except for temporary situations due to market conditions and/or cash needs when the average maturity may exceed three years but shall not exceed four years.

CLEARWATER DOWNTOWN DEVELOPMENT BOARD

Notes to Financial Statements - Continued

Credit Risk

The City's pooled cash investment policy, in accordance with *Florida Statutes*, allows investments in direct obligations of the United States, federal agencies, debt issued by the State of Florida or any political subdivision, and commercial paper of prime quality of the highest letter and numerical rating as provided by at least one nationally recognized rating service.

Concentration of Credit Risk

The City's pooled cash investment policy limits the investment in any one issuer to 40% of the portfolio.

Custodial Credit Risk

This is the risk that the DDB would not be able to recover the value of its deposits that are in the City of Clearwater's name. Monies on deposit with financial institutions are held in qualified public depositories in the City's name pursuant to Chapter 280, Florida Statutes, which provides protection against any loss to public depositors. Consistent with the City's investment policy, investment securities are held by the City's custodian in the City's name and all purchases use the "delivery vs. payment" procedure.

(3) Property Taxes

Under Florida Law, the assessment of all properties and the collection of all county municipal and school board property taxes are consolidated in the offices of the County Property Appraiser and County Tax Collector.

The tax levy is established by the DDB prior to October 1 of each year and the Pinellas County Tax Collector incorporates the DDB's millage into the total tax levy, which included the Pinellas County School Board tax requirements. The millage rate assessed by the DDB was 0.9700 for the fiscal year ending September 30, 2021.

All property is reassessed according to its fair market value January 1 of each year. Each assessment roll is submitted to the Executive Director of the State Board of Revenue for review to determine if the rolls meet all of the appropriate requirements of *Florida Statutes*.

All taxes are due and payable on November 1 of each year or as soon thereafter as the assessment roll is certified and delivered to the Tax Collector. All unpaid taxes become delinquent on April 1 following the year in which they are assessed. Discounts are allowed for early payment at the rate of 4% in the month of November, 3% in the month of December, 2% in the month of January and 1% in the month of February. The taxes paid in March are without discount.

Delinquent taxes on real property bear interest at 18% per year. On or prior to June 1 following the tax year, certificates are sold for all delinquent taxes on property. After sale, tax certificates bear interest at 18% per year or at any lower rate bid by the buyer. Application for a tax deed on any unredeemed tax certificates may be made by the certificate holder after a period of two years.

CLEARWATER DOWNTOWN DEVELOPMENT BOARD

Notes to Financial Statements - Continued

Delinquent taxes on personal property bear interest at 18% per year until the tax is satisfied either by seizure and sale of the property or by the five-year statute of limitations.

Because of the Pinellas County Tax Collector's Office efficient system for selling tax certificates and remitting the proceeds to the DDB, any delinquent uncollected property taxes at year end are immaterial. The DDB's tax calendar is the same as that of the Pinellas County Board of Commissioners and is as follows:

Valuation Date: January 1
Levy Date: November 1
Due Date: March 31, succeeding year
Lien Date: April 1, succeeding year

Ad valorem tax revenues of \$411,084 for the fiscal year ended September 30, 2021 are reported in the government-wide and governmental fund financial statements.

(4) **Budget Information**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the general fund. On or before June 30 of each year, the Treasurer submits requests for appropriation to the Board so that a budget may be prepared. The budget is prepared by fund, function and activity, and includes information on the past year, current year estimates and requested appropriations for the next fiscal year. All annual appropriations lapse at fiscal year end.

The proposed budget is presented to the Board for review before August 1. The Board holds public hearings and may add to, subtract from, or change appropriations, but may not change the form of the budget. Any changes in the budget must be within the revenues and reserves estimated as available by the Treasurer.

Expenditures may not legally exceed budgeted appropriations at the fund level.

(5) **Risk Management**

In an effort to reduce the rising costs of commercial insurance, the Board carefully examines insurance premium quotes and has purchased all of its coverage from commercial insurance carriers.

The DDB is exposed to various risks of loss related to torts; errors and omissions, and natural disasters.

Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. The DDB has not had any significant coverage reductions under these policies from the prior years.

(6) **Interlocal Agreement**

The Clearwater Downtown Development Board (DDB) entered into an interlocal agreement with the Clearwater Community Redevelopment Agency (CRA) on September 23, 2020. The term of the interlocal agreement was October 1, 2020 thru September 30, 2021.

CLEARWATER DOWNTOWN DEVELOPMENT BOARD

Notes to Financial Statements - Continued

The agreement specifies that the CRA will refund to the DDB the fiscal 2021 tax increment payment received from the DDB, which totaled \$340,002 for the current fiscal year, in support of downtown redevelopment initiatives. The agreement also provides that the CRA will deduct \$76,085 from the reimbursement, to represent reimbursement to the CRA from the DDB for fiscal 2021 administrative support services provided.

(7) **Office Facilities**

The City of Clearwater provides office space in the Clearwater City Offices as well as the use of office equipment and furniture to the DDB. The City provides unlimited rent-free use of these facilities. The value of the in-kind donations has not been determined and is not recorded in these financial statements.

(8) **Contingent Liabilities and Commitments**

For the year ended September 30, 2021, the DDB did not receive any amounts from grantor agencies that are subject to audit and adjustment by grantor agencies.

The DDB has not entered into any operating leases with scheduled rent increases as of September 30, 2021.

(9) **Loan Receivable from Community Redevelopment Agency**

On September 22, 2003, the DDB entered into an interlocal agreement with the Community Redevelopment Agency (CRA). Under the terms of this agreement, the DDB agreed to loan the CRA \$48,000. The purpose of this loan was to allow the CRA to purchase property. The unsecured loan is not subject to interest and will be repaid to the DDB upon subsequent sale of the property. If the property is resold for an amount greater than the original purchase price, the DDB will receive a proportionate share (3.85%) of the profit. If the property sells for less than the original purchase price, then the DDB will be reimbursed the entire principal amount of the loan.

**REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON
COMPLIANCE AND OTHER MATTERS**

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Board Members
Clearwater Downtown Development Board
Clearwater, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and the general fund of the Clearwater Downtown Development Board (the Board), as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Clearwater Downtown Development Board's basic financial statements, and have issued our report thereon dated February 14, 2022.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Board's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control. Accordingly, we do not express an opinion on the effectiveness of the Board's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Clearwater Downtown Development Board's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Carr, Riggs & Ingram, L.L.C.

CARR, RIGGS & INGRAM, LLC
Clearwater, Florida
February 14, 2022

MANAGEMENT LETTER

INDEPENDENT AUDITORS' MANAGEMENT LETTER

Board Members
Clearwater Downtown Development Board
Clearwater, Florida

Report on the Financial Statements

We have audited the financial statements of the Clearwater Downtown Development Board (the Board), as of and for the fiscal year ended September 30, 2021, and have issued our report thereon dated, February 14, 2022.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated February 14, 2022, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No audit findings or recommendations were noted in the preceding annual financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed in the notes to the financial statements.

Financial Condition and Management

Section 10.554(1)(i)5.a and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the Board has met one of more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific conditions met. In connection with our audit, we determined that the Board did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the Board. It is management's responsibility to monitor the Board's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Specific Information

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, Rules of the Auditor General, the Clearwater Downtown Development Board reported:

- a. The total number of district employees compensated in the last pay period of the district's fiscal year as -0-.
- b. The total number of independent contractors to whom nonemployee compensation was paid in the last month of the district's fiscal year as 2.
- c. All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency as \$-0-.
- d. All compensation earned by or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency as \$26,865.
- e. Each construction project with a total cost of at least \$65,000 approved by the district that is scheduled to begin on or after October 1 of the fiscal year being reported. The District had no such construction projects.
- f. A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the district amends a final adopted budget under Section 189.016(6), Florida Statutes, as Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General included in the District's basic financial statements.

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)7, Rules of the Auditor General, the Clearwater Downtown Development Board reported:

- a. The millage rate imposed by the Board as 0.9700.
- b. The total amount of ad valorem taxes collected on behalf of the Board as \$419,791.
- c. The total amount of outstanding bonds issued by the district and the terms of such bonds as \$-0-.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the members of the Board, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Carr, Riggs & Ingram, L.L.C.

CARR, RIGGS & INGRAM, LLC
Clearwater, FL
February 14, 2022

**INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE
WITH SECTION 218.415, FLORIDA STATUTES,
LOCAL GOVERNMENT INVESTMENT POLICIES**

Board Members
Clearwater Downtown Development Board
Clearwater, Florida

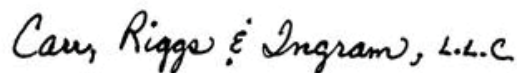
We have examined the Clearwater Downtown Development Board's, (the Board), compliance with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, during the year ended September 30, 2021. Management is responsible for the Board's compliance with those requirements. Our responsibility is to express an opinion on the Board's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Board's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. An examination involves performing procedures to obtain evidence about whether the Board complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that our examination provides a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Board's compliance with specified requirements.

In our opinion, the Board complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2021.

This report is intended solely for the information and use of management and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.



CARR, RIGGS & INGRAM, LLC
Clearwater, FL
February 14, 2022